

DEVELOPMENT and PLANNING SERVICES COMMITTEE

Monday, June 18, 2018 City of Salmon Arm Council Chamber City Hall, 500 - 2 Avenue NE 8:00 a.m.

Page #	Section	Item#		
	1.	CALL TO ORDER		
	2.	REVIEW OF THE AGENDA		
	3.	DECLARATION OF INTEREST		
	4.	PRESENTATION n/a		
	5.	REPORTS		
1 - 40		5.1 DP-418, Canzea Developments Ltd., 250 – 5 Avenue SW, 97 Unit Residential Development		
41 - 66		5.2 DP-419, 1112031 BC Ltd. / Exel Construction Ltd., 481 Harbourfront Drive NE, 3 Storey Mixed Use Development		
	6.	FOR INFORMATION n/a		
	7.	IN CAMERA n/a		
	8.	<u>LATE ITEM</u> n/a		
	9.	ADJOURNMENT		

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City of Salmon Arm

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Development Services Department Memorandum

TO: Her Worship Mayor Cooper and Members of Council

DATE: June 13, 2018

SUBJECT: Development Permit No. 418 (Form and Character – Multi-Family) Legal: Lot 1, Section 14, Township 20, Range 10, W6M, KDYD, Plan KAP52591 Civic Addresse: 250 – 5 Avenue SW Owner/Applicant: Canzea Developments Ltd. c/o Graham Richardson

MOTION FOR CONSIDERATION

- THAT: Development Permit No. 418 be authorized for issuance for Lot 1, Section 14, Township 20, Range 10, W6M, KDYD, Plan KAP52591 in accordance with the elevations, site and landscaping plan dated May 9, 2018 and attached in Appendix 5 of this memorandum;
- AND THAT: The following variances to Zoning Bylaw No. 2303 be approved for Development Permit No. 418:
 - Section 10.4 Maximum Height of Principal Building increase the maximum height of a principle building from 15.0 m (49.2 ft) to 15.8 m (51.8 ft) for Buildings 1, 2 and 3 as shown in Appendix 5; and
 - Appendix 1 Offstreet Parking and Loading Table A1-3 decrease the minimum aisle width for 2-way traffic from 7.3 m (23.9 ft) to 6.0 m (19.6 ft) as shown in Appendix 5.

AND FURTHER THAT: Issuance of Development Permit No. DP-418 be withheld subject to the following:

- 1) Receipt of an Irrevocable Letter of Credit in the amount of 125% of a landscaper's estimate for completion of the landscaping plan; and
- Registration of a 6 m wide statutory right-of-way and reference plan along the southern parcel boundary for the City's sanitary sewer main (to replace the existing 3 m wide statutory right-of-way referenced to Plan A13748).

STAFF RECOMMENDATION

THAT: The motion for consideration be adopted.

PROPOSAL

The subject property is located at 250 – 5 Avenue SW as shown on APPENDIX 1 and 2. The proposal is to construct a 97 unit multi-family development within three buildings. Building 1 (35 units), Building 2 (35

units) and Building 3 (27 units) are four storey, wood framed structures with underground parking. Each building is a mix of one and two bedroom units ranging from approximately 980 ft² to 1100 ft². A common access road running along the south property line will connect all the buildings and separate above ground parking areas. At this time, the proposed development is individually owned strata units and any future rental component is undetermined.

Site photos are attached as APPENIDX 3, a letter of rationale by the applicant is attached as APPENDIX 4 and the proposed Development Permit drawings are attached as APPENDIX 5.

BACKGROUND

The subject parcel is designated High Density Residential (HDR) in the City's Official Community Plan (OCP) and is zoned R-5 (High Density Residential) in the Zoning Bylaw. In general the surrounding neighborhood is also designated HDR and consists of a number of high density residential developments to the south and the east.

The subject property is .81 ha in size with approximately 90 m of frontage along 5 Avenue SW and 70 m along 3 Street SW. The property is irregular in shape with a large area fronting 5 Avenue SW and 3 Street SW with a narrow pinch point to another open area in the south east corner. Adjacent land uses are described as follows:

- North: 5 Avenue SW / City of Salmon Arm sports field (P-3)
- South: High Density Residential (R-5) / Cambridge Court (two four-storey condominiums) / The Grey Stone (four-storey condominium)
- East: High Density Residential (R-5) / The Okanagan (four-storey condominium)
- West: 3 Street SW / City owned Roots and Blues (P-3) / Fall Fair Ground (P-1)

A Development Permit (DP – 348) was approved in 2008 for a 52 unit row house style residential development however the developer did not proceed with construction.

COMMENTS

Design Review Panel

A Design Review Panel (DRP) meeting was held on May 24, 2018. Minutes of that meeting are attached as APPENDIX 6.

Fire Department

No concerns.

Building Department

No concerns.

Engineering Department

Comments are attached as APPENDIX 8.

Planning Department

Form and Character Development Permit

The proposed development is subject to the "Residential Development Permit Area" design guidelines of the OCP, which are attached as APPENDIX 7. Staff considers this proposed development to be consistent with the relevant design guidelines.

Proposed Development Plan

Density

The R-5 zone allows for a maximum density (100 units/per hectare) of 81 units on the 0.81 ha property. However with the provision of special amenities the density can be increased to a maximum of 130 units/per hectare. The proposed development has a total of 97 units with two additional amenities to provide for the increase in density to a maximum of 105 units. The first amenity proposed is 12 units which cater to the disabled (wheelchair accessibility) and provides a potential bonus of 2 units/per hectare per unit for an increase of 19 units. The second amenity proposed is the provision of below grade parking for at least 50% of the required off street parking which provides a potential bonus of 10 units/per hectare for an increase of 8 units.

Building Siting and Height

The three rectangular shaped buildings would be four storeys with below grade parking. All buildings are shown to be in compliance with minimum setbacks of 5 m (16.4 ft) from the front, exterior, and rear property lines and 2.4 m (7.9 ft) from interior property lines. All three buildings are slightly over the maximum height of 15.0 m (49.2 ft) permitted in the R-5 zone with a height bonus. The heights of the buildings vary slightly but with a maximum of 15.8 m (51.8 ft) at the highest point. Building height on this site and development plan is measured from the lowest grade surrounding the building envelope.

The siting of Buildings 1 and 2 are situated to preserve some of the view corridors from the Cambridge Court development to the south. Internal access routes and parking areas also space the two buildings further north on the property away from existing development. This also provides for building frontages to dominate the street frontages while screening the parking and carport structures from the street.

Site Access and Offstreet Parking

The site will be accessed from 3 Street SW by a 7.3 m wide common access road. The common access road will run down the south property boundary and narrow slightly to 6.0 m to access proposed Building 3 in the south east corner. The Zoning Bylaw requires 1.25 stalls per unit in the High Density Residential zone for a total of 122 stalls required. A total of 122 stalls are shown on the site plan with 61 being located in below grade parking, 25 surface parking stalls, and 36 carport parking stalls. In general the surface parking is spread out throughout the development and located off of the street frontages.

Form and Character

The three rectangular buildings have a flat roof and somewhat articulated roofline with increased height in certain locations. Proposed materials include a variety of hardi plank and panel siding, board and batten siding, and brick veneer. The varying materials are used to break up the elevations vertically and horizontally to create a more dynamic facade. The covered entryways are simple with large glass doors and windows surrounded by the brick veneer. Each building has a common room on the fourth floor with a small roof top terrace approximately 230 ft² in size. The outside terrace will be partially covered with a pergola extension. Each building has below grade parking and standard garage door access; however Building 2 has an attached carport structure changing the form and character on the south elevation slightly. Garbage and recycling bins are proposed in the south-west corner adjacent to the common access road.

The DRP reviewed the application and recommended support for the design with no changes to the building form and character.

Landscaping

The proposed landscaping plan (APPENDIX 5) shows a variety of trees and shrubs spaced out throughout the development aligned with OCP guidelines. Three types of large tree are proposed,

including twelve 'Shademaster' trees along the 3 Street SW and 5 Avenue SW frontages and one near the access lane and Building 3. Outlining the interior parking areas, nine 'Ivory Silk' trees are proposed and one 'Pinus Nigra' in the north-west corner of Building 2. All the buildings have a variety of intensive shrubs surrounding the building footprints with a large open lawn area between Buildings 1 and 2.

Proposed Zoning Bylaw Variances

The applicant is requesting two variances to Zoning Bylaw No. 2303; first to increase the maximum height of a principle building and second to reduce the minimum drive aisle width for 2-way traffic.

The first variance request is to increase the maximum height of principle buildings from 15.0 m (49.2 ft) to 15.8 m (51.8 ft), an increase of 0.8 m (2.6 ft). Each building's height varies however each building is slightly over what is permitted in the R-5 zone with density bonus. In staff's opinion, the minor increase in height is not anticipated to have any negative impacts on the surrounding developments. Given the relatively flat topography in the general vicinity, massing of the proposed buildings and height of surrounding developments, the view corridors will be maintained as much as possible when considering this type of high density development. Height is most evident from the street and is to accommodate articulated rooflines. Staff does not have any objections to the variance request.

The second variance request is to reduce the minimum drive aisle width for 2-way traffic from 7.3 m (23.9 ft) to 6.0 m (19.6 ft), for approximately 12 m in length, to accommodate the common access route to Building 3 in the south-east corner. In this location, the property narrows substantially to a pinch point of approximately 7.6 m in width between property lines. Realignment of the access road is difficult due to the required angle of the common access route in relation of adjacent parking stalls and loading areas. Staff does not anticipate any negative impacts and the Engineering and Fire Department do not have any objections to the variance request.

Frontage Improvements and Development Cost Charges (DCC's)

The Subdivision and Development Servicing Bylaw No. 4163 requires that 5 Avenue SW be upgraded to the Urban Collector Road standard and 3 Street SW be upgraded to the Urban Local Road standard. Upgrading may include, but is not limited to, sidewalk, boulevard construction, parking stalls, street lighting, fire hydrants and underground hydro and telecommunications.

DCC's for the proposed development will be required at the High Density rate of \$6,064.31/per unit. The total DCC charge for the proposed 97 unit development would be \$588,238.07.

CONCLUSION

The proposal is to construct a 97 unit multi-family apartment development within three buildings at 250 – 5 Avenue SW. The application addresses the "Residential Development Permit Area" design guidelines of the OCP. The form and character is generally consistent with the design guidelines of the OCP. The two requested variances are considered minor and should not negatively impact the adjacent properties.

Application DP-418 is recommended for approval by staff, subject to the conditions outlined in the Motion for Consideration being completed to the satisfaction of the City.

Prepared by: Wesley Miles, MCIP, RPP Planning and Development Officer

Reviewed by the C.A.O.

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APPENDIX 1



APPENDIX 2





Photo 1: Photo looking south west at the subject property and 5 Avenue SW.



Photo 2: Photo looking south at the subject property and 3 Street SW.



Photo 3: Photo looking south east at the subject property.



Photo 4: Photo looking from the subject property looking south east at the proposed location of Building 3.

<u>Canzea Developments Ltd.</u> 2079 Hugh Allan Dr. Kamloops, B.C. V1S 2B6

March 12, 2018

City of Salmon Arm Development Services Department PO Box 40, 500 – 2nd Ave NE Salmon Arm, BC V1E 4N2

To whom it may concern,

Re: Letter of Proposal for Multi-family Development at 250-5th Ave SW. Salmon Arm, B.C.

Our company has recently purchased property at 250-5th Ave SW. In Salmon Arm, B.C. We are asking the city to approve this application to allow for a 3 building, 105-unit multi-family apartment development.

Please find the enclosed, as per the City of Salmon Arm Development Permit Application Submission requirements:

- Development Permit Walver Application Form
- Current title
- Site plan
- Phase 1 Elevations
- Lot grading plan
- Landscape plan
- Colour Renderings
- Application fee

Should you require additional information regarding our proposal, please let us know. We would be happy to supply any documents you require.

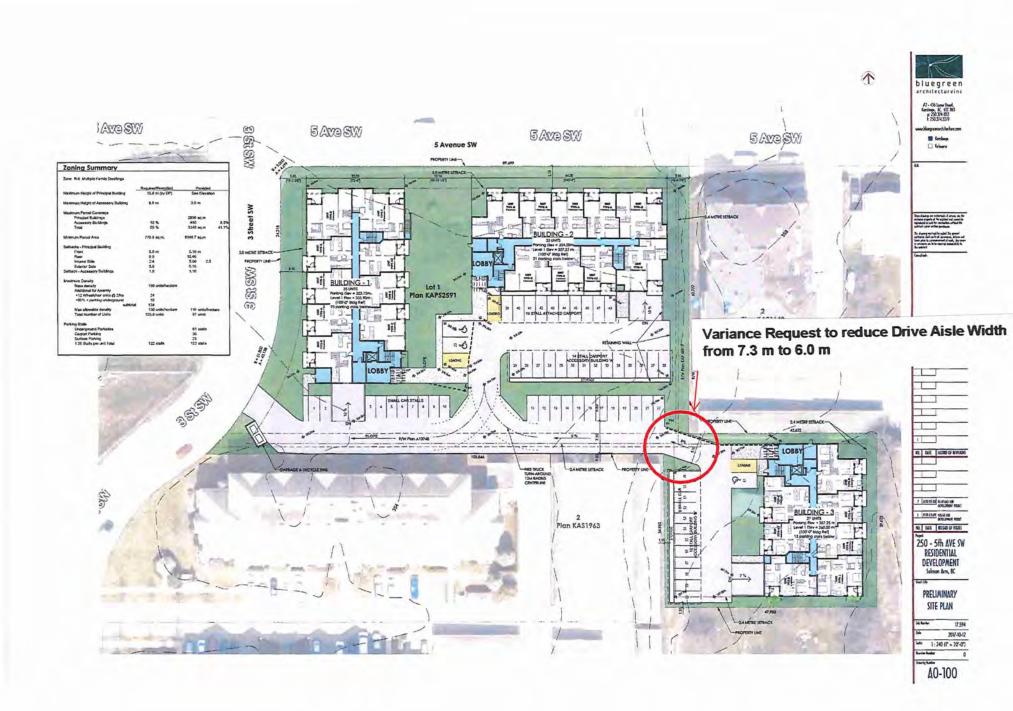
Sincerely,

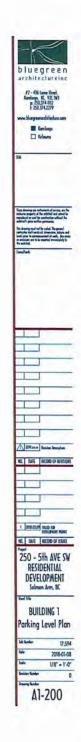
Graham Richardson Canzea Developments Ltd. 2079 Hugh Allan Drive Kamloops, BC V1S 2B6 250-377-3456

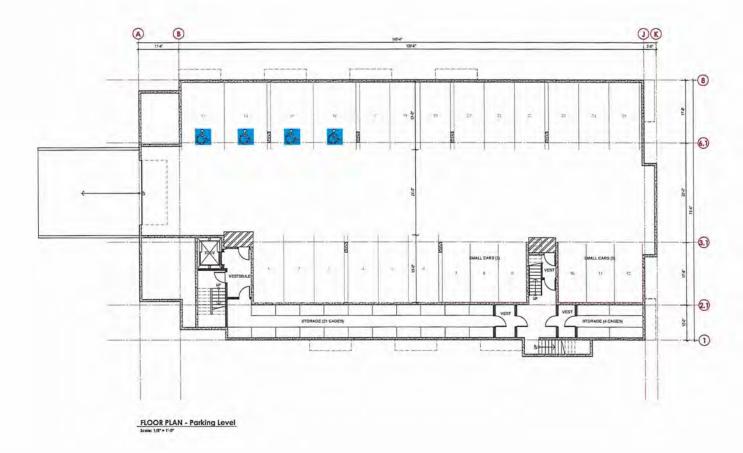


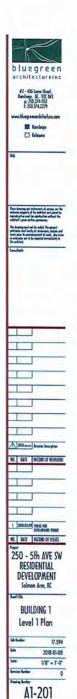
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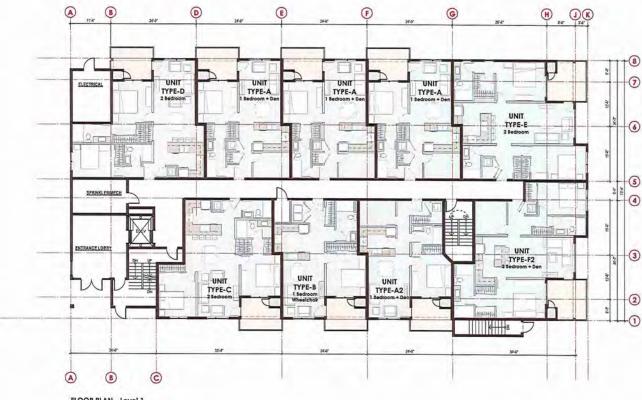
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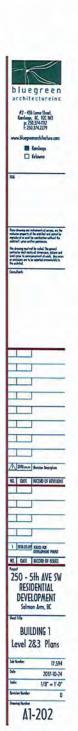








FLOOR PLAN - Level 1





FLOOR PLAN - Levels 2 & 3 Scole: 1/8" = 1'-0"



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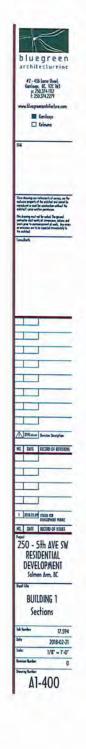
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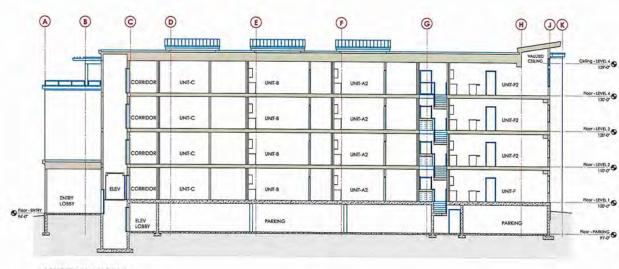
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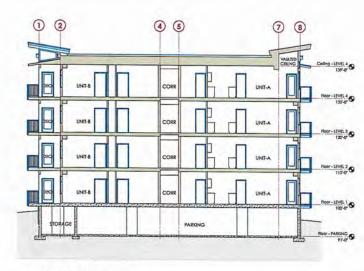
FLOOR PLAN - Level 4



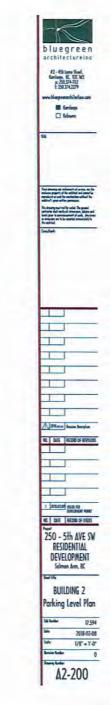


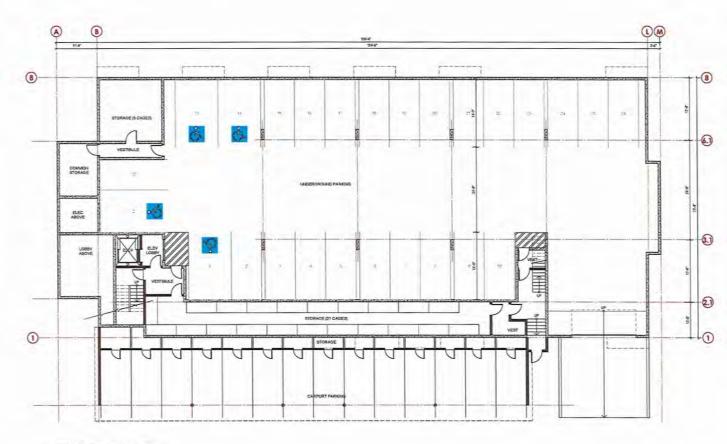




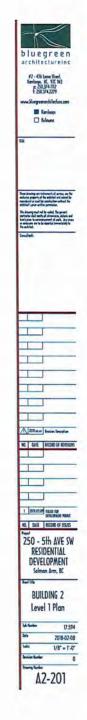


CROSS SECTION





FLOOR PLAN - Parking Level





FLOOR PLAN - Level 1 Scole: 1/8" = 1"-9"



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FLOOR PLAN - Levels 2 & 3



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DEVELOPMENT

Salmon Arm, BC

BUILDING 2 Level 4 Floor Plan



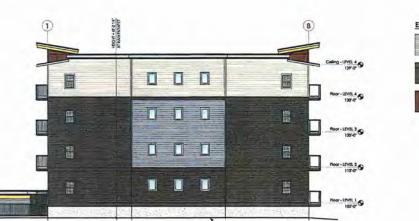
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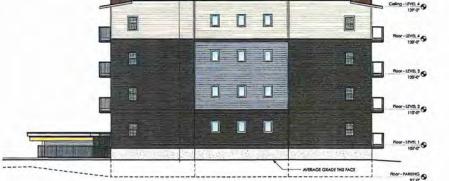
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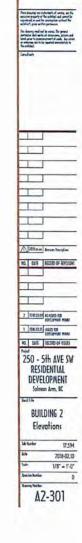
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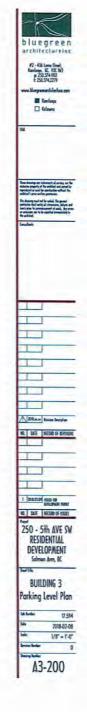
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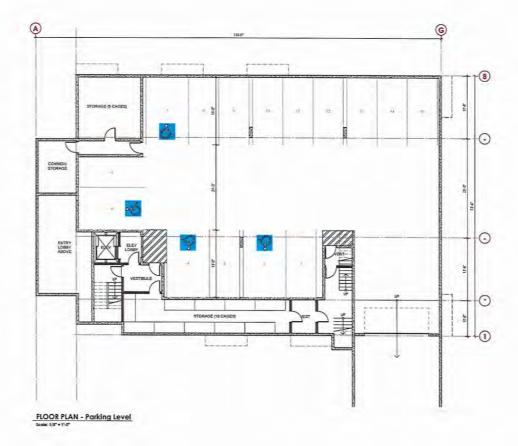


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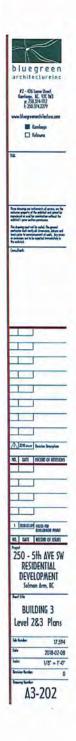








FLOOR PLAN - Level 1





FLOOR PLAN - Levels 2 & 3

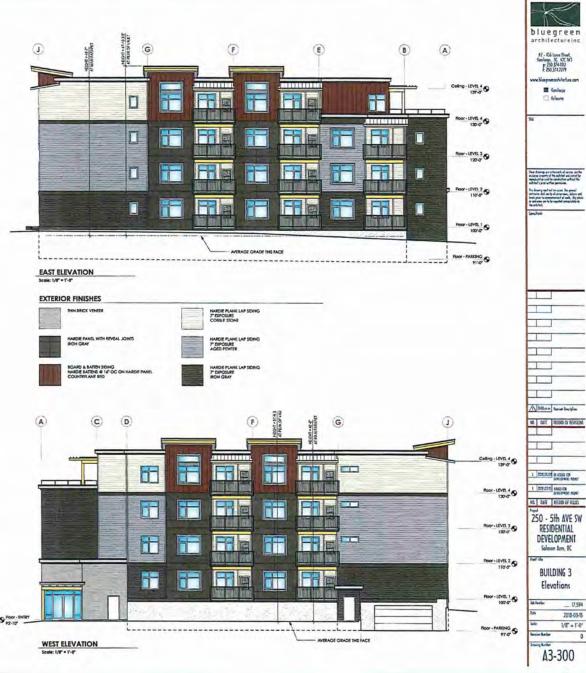




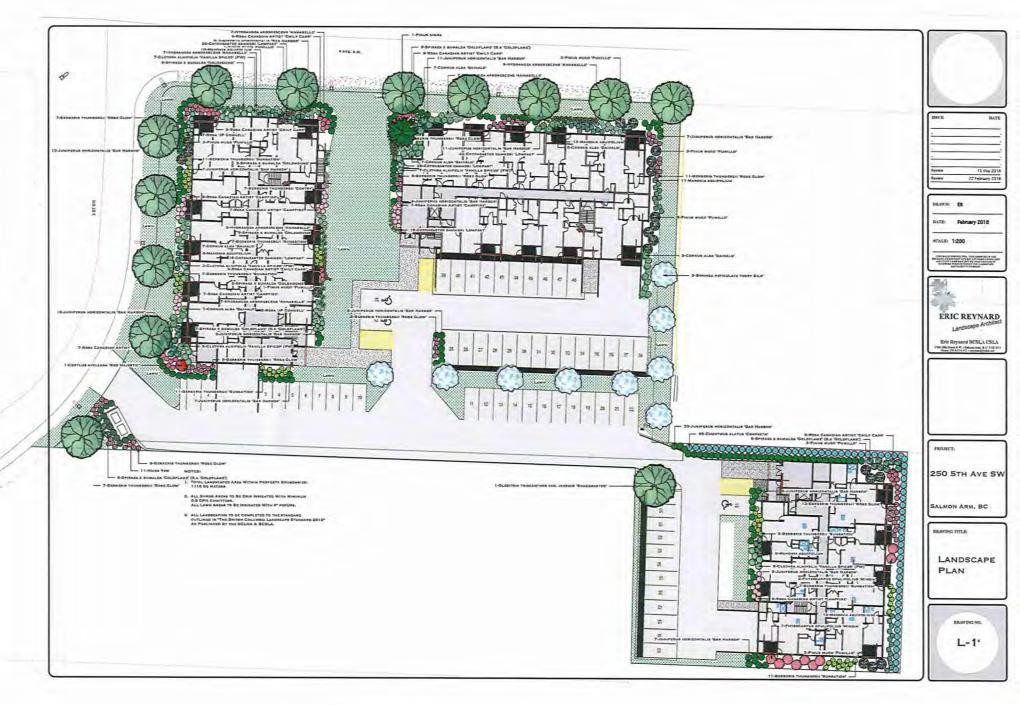
FLOOR PLAN - Level 4













CITY OF SALMON ARM

DESIGN REVIEW PANEL MINUTES

May 24, 2018 Room No. 100, City Hall

Present:	Bill Laird (Panel Chair)
	Paul Burrows (Panel Member)
	Dennis Lowe (Panel Member)
	Trent Sismey (Panel Member)
	Marc Lamerton (Panel Member and Applicant DP-419)
	Graham Richardson (Applicant DP-418)
	Rick Semenzin (Applicant DP-419)
	Wes Miles (Planning and Development Officer)
	Chris Larson (Planning and Development Officer)
Application 1:	Proposed High Density Residential Development at 250 – 5 Avenue SW Development Permit Application No. DP-418
Application 0.	Proposed City Centre Commercial Development at 481 – Harbourfront Drive NE
Application 2:	Development Permit Application No. DP-419

The meeting was called to order at 2:00 p.m.

Development Permit Application No. DP-418

The Applicant summarized the proposal, referring to the site plans and building elevations, providing an explanation of the rationale of building siting and practical considerations for phasing the development of the 3 buildings. The Applicant clarified that some of the siding will be a vinyl material (plank), however the colours will remain as presented.

Panel members discussed the proposal. Questions were addressed regarding the landscaping, building design, and siding. The DRP suggested exploring alternative options to vinyl. The variances requested were considered to be reasonable. The DRP is supportive of the proposal.

Panel Recommendation

THAT the application drawings under review for application DP-418 be supported noting the need for this form of housing.

ud Bill Laird, Panel Chair

8.4 Residential Development Permit Area

Designation

Pursuant to Section 919.1(1)(f) of the *Local Government Act*, all land located within the Medium and High Density Residential designated areas, as shown on Map A-1 Land Use, is designated "Residential Development Permit Area".

Objectives

- 8.4.1 To promote quality building, site and landscape design with high level architectural standards that support a green and sustainable city, compact and distinct community, housing diversity, and other goals and objectives of this OCP.
- 8.4.2 To provide the City with the ability to tailor new multiple family housing development projects to local site conditions.
- 8.4.3 To encourage safe pedestrian access within and around multiple family developments.
- 8.4.4 To promote environmentally sensitive building and landscape approaches.

Submission Requirements

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- 8.4.5 Drawings submitted for a Development Permit application must meet the following minimum requirements:
 - a. The site plan must include lot dimensions and setback dimensions taken from the building to the property line; pedestrian and vehicular access and parking layout, with dimensions for parking stalls; refuse and recycling container areas; mechanical equipment at grade; and all surface materials such as paving and landscape areas;
 - A grading and drainage plan must indicate existing and proposed grades, proposed building floor elevations, location, layout, and elevations at top and bottom of all steps and retaining walls; and on-site infiltration areas and storm drainage;
 - c. Drawings illustrating the building appearance shall indicate the materials, finish and colour of the buildings;
 - d. A landscape plan must indicate existing vegetation to be retained and protected; hard surfaces; steps and retaining walls; mowed and rough grass areas; planting areas; a planting plan with a plant list showing the number, species and sizes of proposed plants; extent and type of irrigation, and landscape amenity features, e.g., site furniture, play areas, gathering areas; and an address and directional sign plan.

CITY OF SALMON ARM OFFICIAL COMMUNITY PLAN - BYLAW NO. 4000

- 8.4.6 Development permit application drawings should be prepared by a registered architect or a draftsperson with experience in urban design.
- 8.4.7 Landscape plans should be prepared by a registered landscape architect or a landscape designer with experience in environmentally sensitive and multi-family landscape design.
- 8.4.8 Prior to formal site planning, applicants are encouraged to consult with the City's Development Services Department to determine which natural features should remain on the development site.

Siting and Building Guidelines

- 8.4.9 Design the site layout and building locations to:
 - retain and protect as much natural vegetation, rocks, and unique site features as possible, including unique tree species, mature trees that are not a hazard, other significant vegetation, nesting areas, and other wildlife habitat;
 - b. minimize the impact of building shadows on nearby residential sites and buildings;
 - c. reduce shadowing of outdoor use areas;
 - d. encourage the penetration of sunlight and natural light into interior spaces to reduce the energy needed for lighting and heating, using passive solar siting principles;
 - e. retain distant views of landscape features;
 - f. work with the existing topography, minimizing the need for cut and fill or tall retaining walls; and
 - g. be complementary with or add value to the form and character of surrounding developments.
- 8.4.10 Design residential buildings in smaller blocks and clusters, and relate buildings to natural and public spaces such as paths, greenways, landscape features, site amenities, parks and roads. Minimize the length and massing of facades to take advantage of views and natural site features, and to improve the visual interest of building elevations. The number of adjacent units in a single building should not exceed 12. Variation of facades with setbacks or projections of 0.75 metres or more should be provided if building blocks have facades extending beyond 4 units.
- 8.4.11 Orient building frontages and main entrances to the dominant street frontage, with well defined entries and walkways from entries to the street.
- 8.4.12 Design with parking garages or carports facing away from the street as much as possible.
- 8.4.13 Consider the safety and security of residents in the design and layout of the development with a particular focus on Crime Prevention through Environmental Design (CPTED) principles.

CITY OF SALMON ARM OFFICIAL COMMUNITY PLAN - BYLAW NO. 4000



- 8.4.14 Design buildings with varied facades and articulated roof lines, or design in a contemporary style that offers visual interest. The intent of this guideline is to discourage large bland buildings that do not reflect the character or scale of Salmon Arm.
- 8.4.15 Use durable and high quality building materials, integrating natural materials such as local stone, brick, and wood, as well as low-e glazing.
- 8.4.16 Consider weather protection over entry points, balconies and porches, e.g., roof overhead, or area inset below the floor above.
- 8.4.17 Design facades and rooflines of accessory structures and buildings in a manner that is consistent with the architectural design of the principal buildings.
- 8.4.18 Screen roof top mechanical equipment from views in a manner that is consistent with the architectural design of the building. Locations of ground level air conditioning units and HVAC mechanical equipment should be sited in a manner that does not impact adjacent residential lots. Screening of on-grade large mechanical equipment with noise and vibration abatement material is encouraged.
- 8.4.19 Consider the use of alternative technologies for on-site energy production, e.g., geothermal, photovoltaic and fuel cells, heat pumps.

Landscape and Screening Guidelines

- 8.4.20 Maximize the amount of landscaped areas on site and minimize the amount of impervious paved surfaces to increase the natural infiltration (absorption) of rain water and to provide a more natural character.
- 8.4.21 Limit mowed grass to highly visible areas and locations used for recreation in order to maximize areas for native, diverse and low maintenance vegetation.
- 8.4.22 Select trees and other plants that will be readily established and provide significant visual impact upon planting, without adversely affecting daylight or sunlight penetration into buildings or open spaces when fully grown.
- 8.4.23 In the landscape plan, consider finished site grades, location and heights of retaining walls, underground irrigation alignments, utilities, views, shade and sun angles, needs for privacy or screening, user safety, maintenance and irrigation requirements, and all other typical site planning criteria.
- 8.4.24 Consider energy efficiency and conservation in landscape design, e.g., moderate wind, provide shade in summer, allow sunlight and daylight into buildings.

- 8.4.25 Locate walkways and amenity areas (plazas, courtyards, patios, etc.) away from vehicular traffic, with maximum accessibility to residential units, and accentuate them with landscaping.
- 8.4.26 Developments are encouraged to incorporate native, low maintenance and xeriscape (drought resistant, low water requirement) concepts in landscape plans.
- 8.4.27 Encourage the use of water filtration/re-use systems that collect stormwater and rainwater for irrigation, if designed by a professional, recognizing that it is expensive to provide such systems on a practical scale.
- 8.4.28 Plant a uniform alignment of street trees along public streets at the spacing recommended by the City. Appropriate spacings are 15 metres along arterials, 10 metres along local and collector roads, lower spacing for smaller trees. If boulevard tree planting is not feasible along a street right-of-way, then tree planting along the front and exterior lot boundaries may be required at appropriate intervals.
- 8.4.29 For street tree selection along public boulevards, use the City's "Landscape Standards and Recommended Species Guide" as a reference.
- 8.4.30 Visual screening in the form of solid landscaping and/or fencing may be required along some segments of a site's perimeter, in particular along interior and rear lot lines and around outdoor storage areas.
- 8.4.31 Where landscaping for visual screening is required, plants selected shall be of sufficient height at maturity to provide a continuous screen not less than 2 metres in height and planted at a sufficient density to provide a hedge effect. Alternate screening measures such as decorative solid fencing or decorative walls not less than 2 metres in height may be considered instead of or in combination with planting.
- 8.4.32 Avoid using fences along street frontages to screen the development. Where a fence is unavoidable, use a transparent fence, e.g., lattice, metal, and add landscaping that allows views into the development.
- 8.4.33 Design location and directional signs (consistent with the City's address/directional sign guidelines), maps and mail box fixtures to be low profile, ground oriented and externally lit with low intensity fixtures accentuated by landscaping.
- 8.4.34 Locate refuse and recycling container areas where they are accessible to residents and to container pick-up trucks, screen them with an appropriate durable enclosure, and provide landscaping around the perimeter of the enclosure where possible. Avoid direct exposure of refuse and recycling areas to public streets.

CITY OF SALMON ARM OFFICIAL COMMUNITY PLAN - BYLAW NO. 4000



8.4.35 Consider the provision of a composting system to generate materials that can be used for landscape maintenance or garden plots on the site.

Access, Circulation and Parking Area Guidelines

- 8.4.36 Design the internal road and parking system for efficient circulation of all types of vehicles, with a layout that discourages speeding, and provides safe pedestrian routes from parking lots to building entrances.
- 8.4.37 Parking areas shall be hard surfaced in accordance with the City's Zoning Bylaw.
- 8.4.38 Encourage reducing the amount of asphalt paving and introducing other materials where possible, preferably permeable, e.g., permeable pavers, reinforced grass such as Grass-Pave.
- 8.4.39 Encourage bioswales, permeable paving, and other design techniques that allow greater infiltration of water in and around parking areas.
- 8.4.40 Provide curb let-downs to accommodate universal accessibility from disabled parking spaces to buildings.
- 8.4.41 Avoid parking areas in excess of 5 stalls in front yards. In parking areas in excess of 20 stalls, intersperse intensively landscaped islands or bioswales at least 1.5 metres wide, planted with hardy vegetation and shade trees. Provide landscaping at the ends of parking rows, within and around parking lots as needed to define parking clusters, increase human comfort, provide visual relief, and increase infiltration of rain water.
- 8.4.42 Encourage shared driveways to units with individual vehicular access.
- 8.4.43 Encourage underground or below grade parking that is well-lit and secured.
- 8.4.44 Include low intensity lighting in parking areas, designed and constructed for safety and convenient pedestrian and vehicular access.
- 8.4.45 Design on-site lighting to minimize glare and overspill into the development, to adjacent properties, and into the sky. Submission of a detailed lighting plan may be required.

Exemptions

8.4.46 Development permits are not required in the Residential Development Permit Area for:

- a. interior renovations;
- b. an exterior renovation which does not require a building permit;
- an exterior addition with less than 50 square metres of floor area, in which the design is consistent with the form and character of the existing buildings as determined by the Development Services Department;
- an accessory building with less than 50 square metres of floor area, in which the design is consistent with the form and character of the existing principal buildings as determined by the Development Services Department;
- e. development of a duplex that is not part of a multiple family development;
- f. development of a single family dwelling;
- g. development of a secondary suite or similar accessory residential structure; or
- h. subdivision.

Calmon Com



City of Salmon من City of Salmon Memorandum from the Engineering and Public Works Department

To:	Kevin Pearson, Director of Development Services
Date:	16 April 2018
Prepared by:	Chris Moore, Engineering Assistant
APPLICANT:	Canzea Developments Ltd. 2079 Hugh Allan Drive, Kamloops, V1S 2B6
SUBJECT:	DEVELOPMENT PERMIT APPLICATION NO. DP-418
LEGAL:	Lot 1, Section 14, Township 20, Range 10, W6M, KDYD, Plan KAP52591
CIVIC:	250 – 5 Avenue SW

Further to your referral dated 28 March 2018 we provide the following servicing information. The following comments and servicing requirements are not conditions for Development Permit; however, these comments are provided as a courtesy in advance of any development proceeding to the next stages:

General:

- Full municipal services are required as noted herein. Owner / Developer to comply fully with the requirements of the Subdivision and Development Services Bylaw No 4163. Notwithstanding the comments contained in this referral, it is the applicant's responsibility to ensure these standards are met.
- 2. Comments provided below reflect the best available information. Detailed engineering data, or other information not available at this time, may change the contents of these comments.
- The subject property shall be serviced with underground electrical and telecommunication wiring upon development.
- Properties under the control and jurisdiction of the municipality shall be reinstated to City satisfaction.
- Owner / Developer will be responsible for all costs incurred by the City of Salmon Arm during construction and inspections. This amount may be required prior to construction. Contact City Engineering Department for further clarification.
- Erosion and Sediment Control measures will be required at time of construction. ESC plans to be approved by the City of Salmon Arm.
- Any existing services (water, sewer, hydro, telus, gas, etc) traversing the proposed lot must be protected by easement or relocated outside of the proposed building envelope. Owner/Developer will be required to prove the location of these services. Owner / Developer is responsible for all associated costs.
- 8. At the time of development the applicant will be required to submit for City review and approval a detailed site servicing / lot grading plan for all on-site (private) work. This plan will show such items as parking lot design, underground utility locations, pipe sizes, pipe elevations, pipe grades, catchbasin(s), control/containment of surface water, contours (as required), lot/corner elevations, impact on adjacent properties, etc.

9. For the off-site improvements at the time of development the applicant will be required to submit for City review and approval detailed engineered plans for all off-site construction work. These plans must be prepared by a qualified engineer. As a condition of building permit approval, the applicant will be required to deposit with the City funds equaling 125% of the estimated cost for all off-site construction work.

Roads / Access:

- 1. 5 Avenue SW, on the subject properties northern boundary, is designated as an Urban Collector Road standard, requiring 20.0m road dedication (10.0m on either side of road centerline). Available records indicate that no additional road dedication is required (to be confirmed by BCLS).
- 2. 3 Street SW, on the subject properties western boundary, is designated as an Urban Local Road standard, requiring 20.0m road dedication (10.0m on either side of road centerline). Available records indicate that no additional road dedication is required (to be confirmed by a BCLS).
- 3. 5 Avenue SW is currently constructed to an Interim Urban Collector Road standard. Upgrading to the Urban Collector Road standard is required, in accordance with Specification Drawing No. RD-3. Upgrading may include, but is not limited to: sidewalk, boulevard construction, parking stalls, street lighting, fire hydrants and underground hydro (3 phase is exempt) and telecommunications. Owner / Developer is responsible for all associated costs.
- 4. 3 Street SW is currently constructed to an Interim Local Road standard. Upgrading to an Urban Local Road Standard is required, in accordance with Specification Drawing No. RD-2. Upgrading may include, but is not limited to, street lighting, fire hydrants, street drainage and underground hydro and telecommunications. Owner / Developer is responsible for all associated costs.
- 5. Owner / Developer is responsible for ensuring all boulevards and driveways are graded at 2.0% towards the existing roadway.
- 6. A 5.0m by 5.0m corner cut is required to be dedicated at the intersection of 5 Avenue SW and 3 Street SW.
- 7. Internal roadways are to be a minimum of 7.3m measured from face of curb (per City standard RD-12). Truck turning movements shall be properly analysed to ensure internal road network will allow emergency and service vehicle access.

Water:

1. The subject property fronts 200mm diameter Zone 1 watermains on 5 Avenue SW and 3 Street SW. No upgrades will be required at this time.

- The property is to be serviced by a single metered water service connection (as per Specification Drawing No. W-10), adequately sized to satisfy the proposed use. Water meter will be supplied by the City at the time of development, at the Owner / Developer's cost Owner / Developer is responsible for all associated costs.
- 3. Records indicate that the existing property is not serviced.
- 4. The subject property is in an area with sufficient fire flows and pressures according to the 2011 Water Study (OD&K 2012).
- 5. Fire protection requirements to be confirmed with the Building Department and Fire Department.
- 6. Fire hydrant installation will be required. Owners consulting Engineer shall review the site to ensure placement of fire hydrants meet the high density residential spacing requirements of 150 meters.
- 7. Backflow Prevention Devices shall be installed in accordance with the City's Cross Connection Control Bylaw 3934.

Sanitary:

- 1. The subject property fronts 200mm diameter sanitary sewers on 5 Avenue SW and 3 Street SW. No upgrades will be required to these sewers.
- 2. A 150mm diameter sanitary sewer is located in a right of way on the southern boundary. Upgrading this sewer to a 200mm diameter sanitary sewer is required and the right of way is to be increased to 6m total width.
- 3. The property is to be serviced by a single sanitary service connection adequately sized (minimum 100mm diameter) to satisfy the servicing requirements of the development. Owner / Developer is responsible for all associated cost.
- 4. Records indicate that the existing property is not serviced.

Drainage:

- 1. The subject property fronts a 300mm diameter storm sewer on 5 Avenue SW and a 450mm diameter storm water sewer on 3 Street SW. No upgrades are anticipated at this time, subject to item 4.
- 2. An Integrated Stormwater Management Plan (ISMP) conforming to the requirements of the Subdivision and Development Servicing Bylaw No. 4163, Schedule B, Part 1, Section 7 shall be provided.

DEVELOPMENT PERMIT APPLICATION NO. DP-418 16 April 2018 Page 4

- 3. Where onsite disposal of stormwater is recommended by the ISMP, an "Alternative Stormwater System" shall be provided in accordance with Section 7.2.
- 4. Where discharge into the Municipal Stormwater Collection System is recommended by the ISMP, this shall be in accordance with Section 7.3. The proposed lot(s) shall be serviced (each) by a single storm service connection adequately sized (minimum 150mm) to satisfy the servicing requirements of the development. Owner / Developer's engineer may be required to prove that there is sufficient downstream capacity within the existing City Storm System to receive the proposed discharge from the development. All existing inadequate / unused services must be abandoned at the main. Owner / Developer is responsible for all associated costs.

Geotechnical:

 A geotechnical report in accordance with the Engineering Departments Geotechnical Study Terms of Reference for: Category A (Building Foundation Design), is required

Chris Moore Engineering Assistant

Jenn Wilson P.Eng., LEED ® AP City Engineer

City of Salmon Arm



Development Services Department Memorandum

To: Her Worship Mayor Cooper and Members of Council

Date: June 12, 2018

 Subject:
 Development Permit Application No. DP-419 (Mixed Use – Commercial / Residential)

 Legal:
 Lot D, Section 14, Township 20, Range 10, W6M, KDYD, Plan KAP62328

 Civic:
 481 Harbourfront Drive NE

 Owner:
 1112031 BC Ltd.

 Applicant:
 Exel Construction Ltd.

MOTION FOR CONSIDERATION

- THAT: Development Permit No. 419 be authorized for issuance for that part of Lot D, Section 14, Township 20, Range 10, W6M, KDYD, Plan KAP62328 (481 Harbourfront Drive NE) in accordance with the drawings dated May 4, 2018 and attached in Appendix 6 of this memorandum;
- AND THAT: Issuance of Development Permit No. 419 be withheld subject to the following:
 - 1. Registration of Section 219 Land Title Act covenant(s) on title ensuring the linkage of the subject parcel, 481 Harbourfront Drive NE, and 650 Marine Park Drive for the purpose of meeting the offstreet parking requirements of the Zoning Bylaw;
 - Registration of a Section 219 Land Title Act covenant(s) on title to acknowledge the restrictions of Riparian Areas Regulation Assessment Report number 427 dated April 17, 2007;
 - 3. Receipt of an Irrevocable Letter of Credit in the amount of 125% of a landscaper's estimate for completion of the landscaping plan; and
 - 4. Written confirmation from a Qualified Environmental Professional (QEP) that the construction and riparian planting will be monitored by a QEP for compliance with the Riparian Areas Regulation Assessment Report number 427 dated April 17, 2007, and in accordance with the landscaping plan dated May 1, 2018 and attached in Appendix 6 of this memorandum.

STAFF RECOMMENDATION

THAT: The motion for consideration be adopted.

BACKGROUND

The subject parcel is located at 481 Harbourfront Drive NE (Appendix 1 and 2). The approximate 3,136 square meter parcel is currently vacant. The parcel is designated as Commercial City Centre land in the Official Community Plan (OCP) Bylaw and zoned C-6 Tourist/Recreation Commercial in the Zoning Bylaw (Appendix 3 and 4). Site photos are attached as Appendix 5.

This application is to permit the development of one mixed use commercial residential building, as shown in the proposed Development Permit drawings attached as Appendix 6. The office use and upper floor dwelling units proposed are permitted uses in the C-6 zone. The proposed building as illustrated would have a footprint of approximately 687 square metres and is comprised of 4 storeys to a height of 15.8 metres (the maximum height permitted in the C-6 Zone is 19 metres). The applicant has provided a letter of rationale attached as Appendix 7.

The subject parcel is adjacent to Shuswap Lake and Marine Park with an elevated walkway across the northern portion of the parcel via a right-of-way. A Riparian Areas Regulation (RAR) report has been completed for the parcel which provides additional guidance on how development may proceed adjacent the lake.

COMMENTS

Building Department

As a Part III building, full sprinkler and involvement of registered professions is required as per BCBC.

Fire Department

No concerns.

Engineering Department

No concerns. Upgrades to the property's frontage have largely been completed, with the exception of a street light. Engineering comments are attached as Appendix 8.

Design Review Panel

With the proposal for City Centre Commercial development, the application was referred to the Design Review Panel (DRP) for review. The Panel was supportive of the proposal as presented. The May 24, 2018 DRP meeting minutes are attached as Appendix 9.

Planning Department

The proposed development is subject to the guidelines of the "City Centre Development Permit Area" as described in the OCP, suggesting characteristics under the topics of siting and building, facade design, access, circulation and parking area, as well as landscape guidelines.

Siting and Building

The applicant is proposing a mixed use 8 unit development in the form of 6 commercial spaces (including one spaces prescribed as a "law office") over 3 levels, and 2 upper level residential units. The building has a footprint of 687 square metres in area, and reaches a maximum height of 15.8 metres above grade (under the 19 metre maximum height permitted in the C-6 zone). The building is set along the north parcel boundary generally following the linear shoreline (rip-rap bank), with an angular south-west facing elevation arranged to face the curving street frontage. The building design is a contemporary style with varied facades and linear rooflines providing visual interest, incorporating high quality materials with proposed cladding including stucco, stone, fiberboard, and metal siding. The height is substantially consistent with adjacent developments.

Facade

Architectural details such as fibreboard and composite wood cladding are reasonably unified on all elevations. The entrance patio creates an easily identifiable and protected access point oriented towards the street, while the angular design, upper level patios, as well as the varied materials and colour choices create visual interest.

Landscape and Screening

The landscape plan has been completed in alignment with the RAR report and OCP guidelines. The estimate for landscaping is roughly \$27,000 and includes irrigation. The landscape plan prescribes perimeter plantings along the west, south and east parcel lines, reducing the impact of the parking. The rear yard of the building is proposed to be essentially filled with a range of RAR plantings. As further described in this report, a post-construction report from a Qualified Environmental Professional will be required to ensure ultimate compliance with RAR.

Servicing

Related to landscaping on the site, frontage improvements to the Local Road standard have been completed. Frontage upgrades are expected to only include installation of a street light.

Access, Circulation and Parking Area

Vehicle access proposed is via a single shared 5.8 metre wide access route. There are a total of 49 parking stalls proposed (47 are required): 8 secure building parking stalls proposed, 2 loading stalls, 14 stalls on site, with 27 stalls proposed on a parcel west of Harbourfront Drive (650 Marine Park Drive).

The location of parking on another parcel is supported by the Zoning Bylaw in non-residential zones, subject to the parcels being located within 300 metres of each other (the applicable distance is just under 50 metres) and the registration of a covenant securing the arrangement, recognizing the challenges in meeting parking requirements. The Zoning Bylaw further specifies surfacing, grading and drainage requirements for offstreet parking.

Riparian Areas Regulation

The subject properties are within 30 m of the High Water Mark (HWM) of Shuswap Lake; therefore the Provincial Riparian Areas Regulation (RAR) applies to this proposal. A Riparian Areas Assessment Report was completed April 17, 2007 (Assessment 427). The Qualified Environmental Professional's (QEP) report identifies the Streamside Protection and Enhancement Area to be 30 m from the HWM of Shuswap Lake (348.7 m); however the report identifies that the building may be located 6 m back from the HWM and will not result in Harmful Alteration, Disruption or Destruction (HADD) of fish habitat. Staff note that the site plan indicates a slightly greater 7.5 m setback from the HWM.

An existing Section 219 Restrictive Covenant was registered May 1, 1998 outlining requirements from the Department of Fisheries and Oceans (DFO) for works and landscaping within the riparian area. Both the QEP and Landscape Architect have confirmed that the proposed landscaping plan and development are in compliance with the covenant and RAR. A post-construction report from a Qualified Environmental Professional will be required to ensure ultimate compliance with RAR.

Walkway Contribution

A Development Agreement exists between the City and owners of the subject parcel for financial contribution to the waterfront walkway constructed in 2005. The cost is calculated at \$347.55 per lineal metre of parcel frontage measured along the northerly boundaries. The total length of northern frontage is 28 m making the total required contribution by the developer \$9,731.40 required at the time of Building Permit application (measurements/calculations to be confirmed).

CONCLUSION

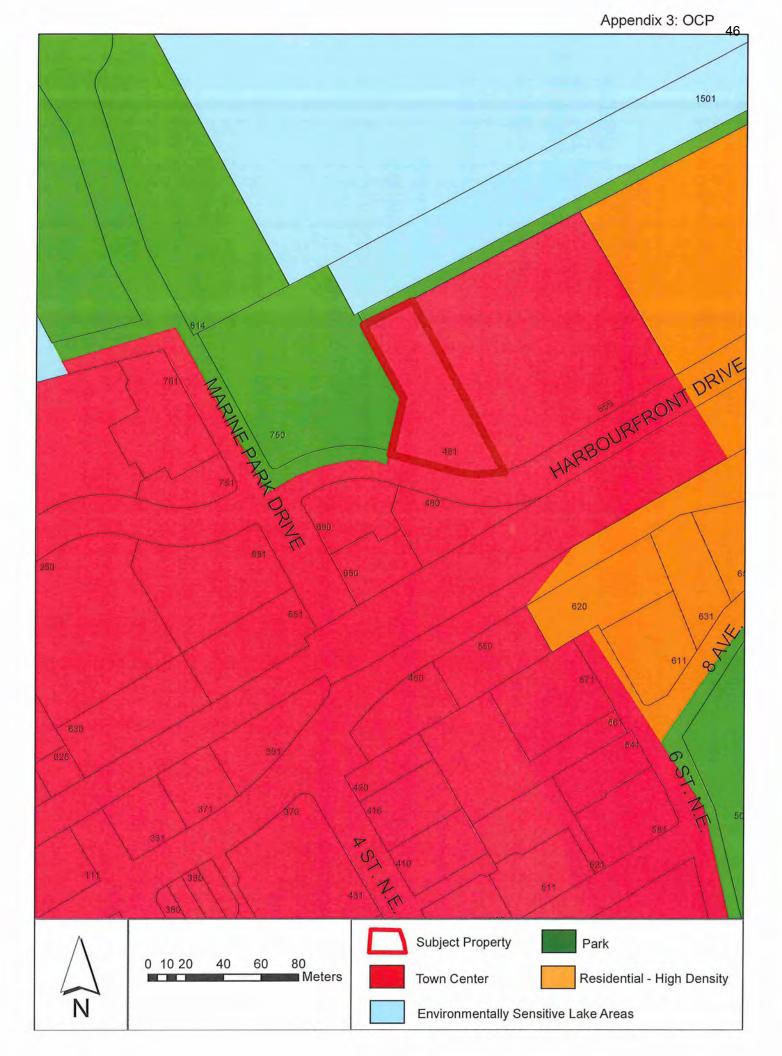
The applicant is applying for a Development Permit to support a multi use commercial / residential development (one mixed use building). The proposal aligns with the Development Permit Area guidelines as described in the OCP and is supported by staff.

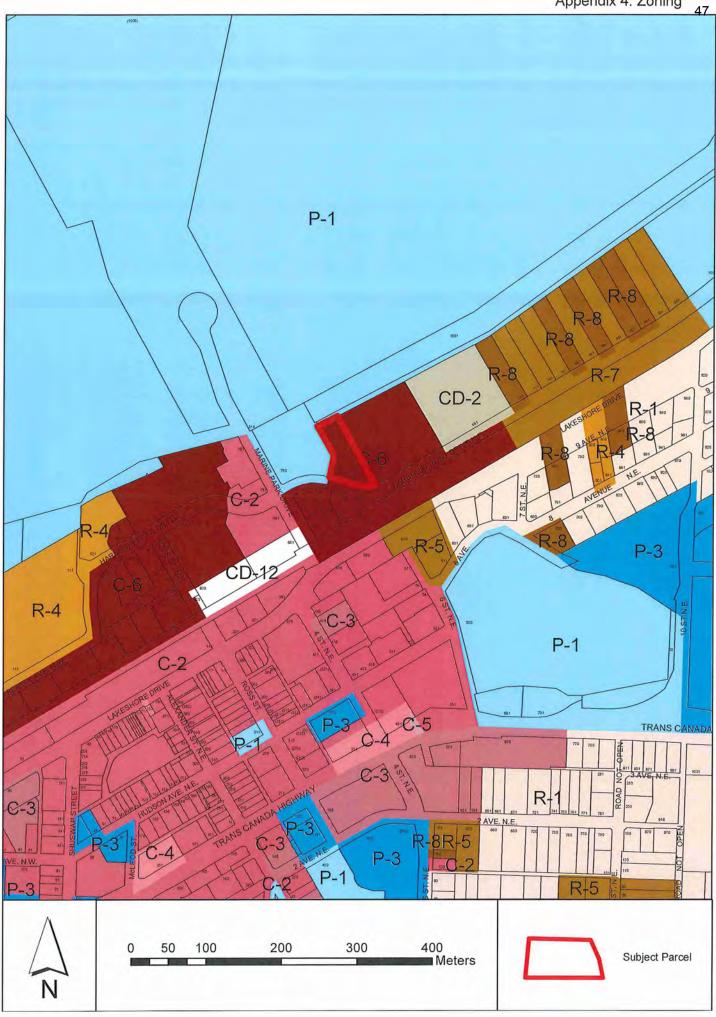
Prepared by: Chris Larson, MCP Planning and Development Officer

Reviewed by: Carl Bannister, C.A.O.











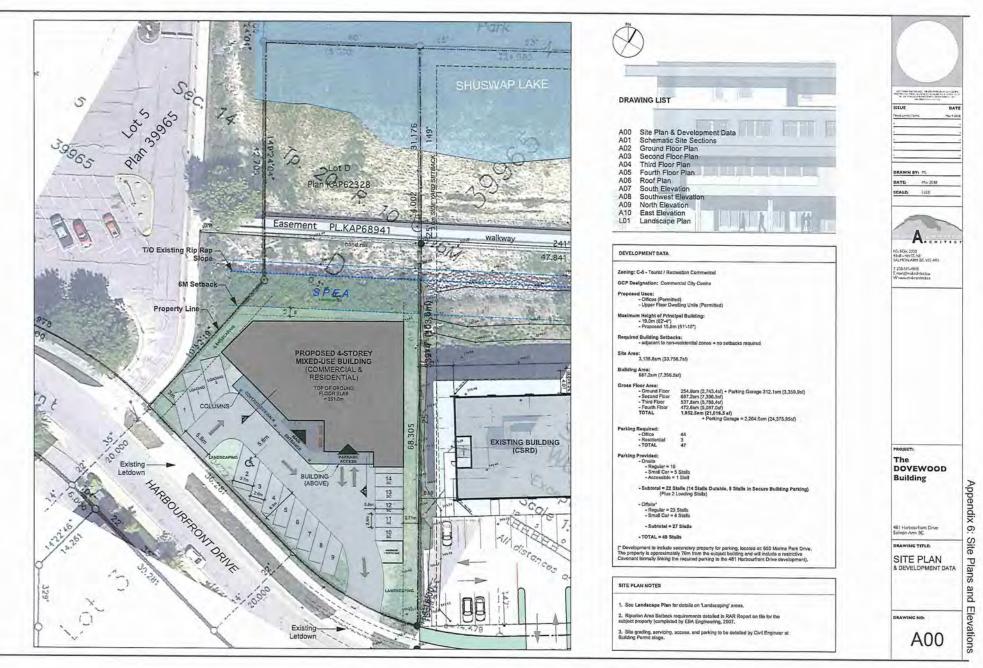
View north of subject property.



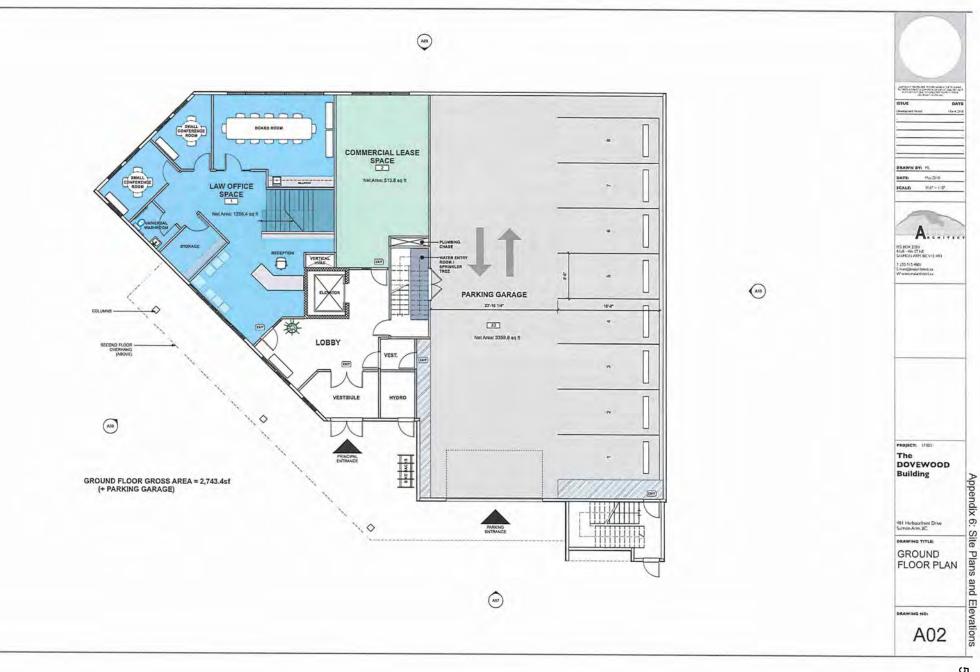
View east of subject property.

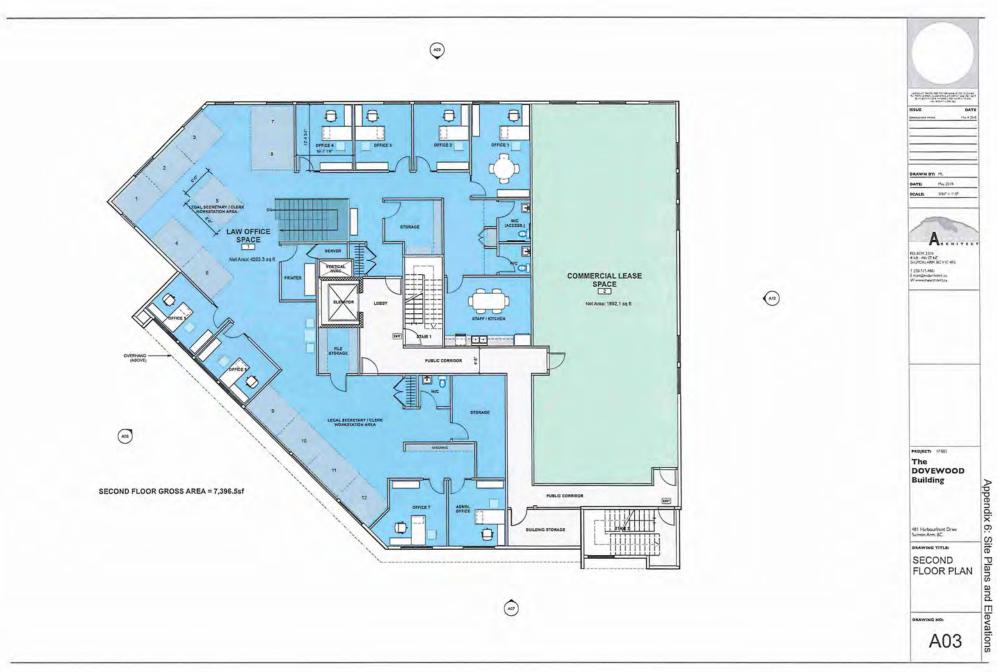


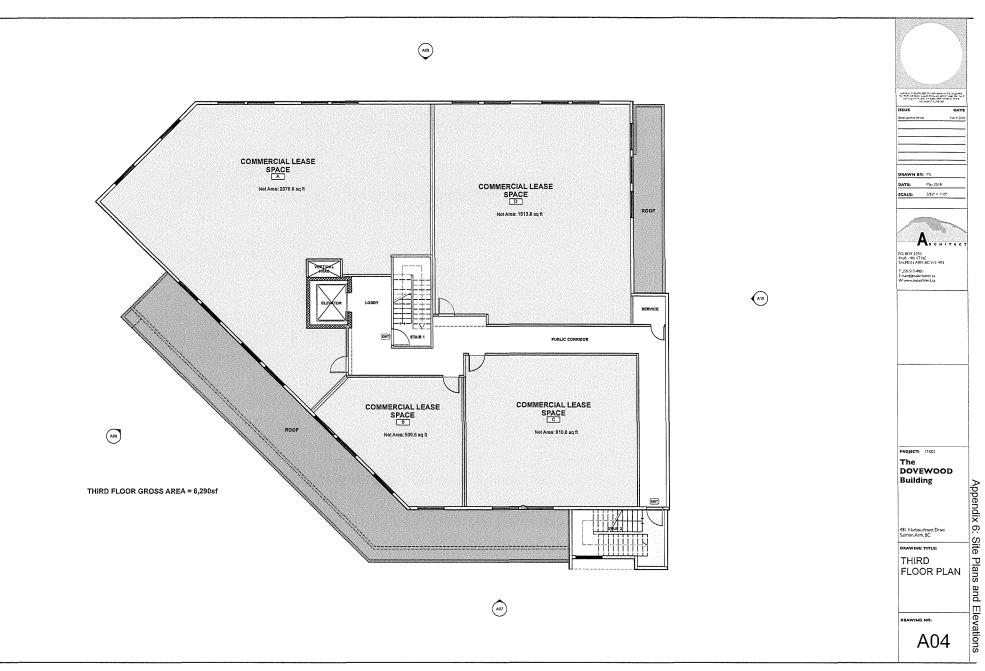
View north-west of subject property.

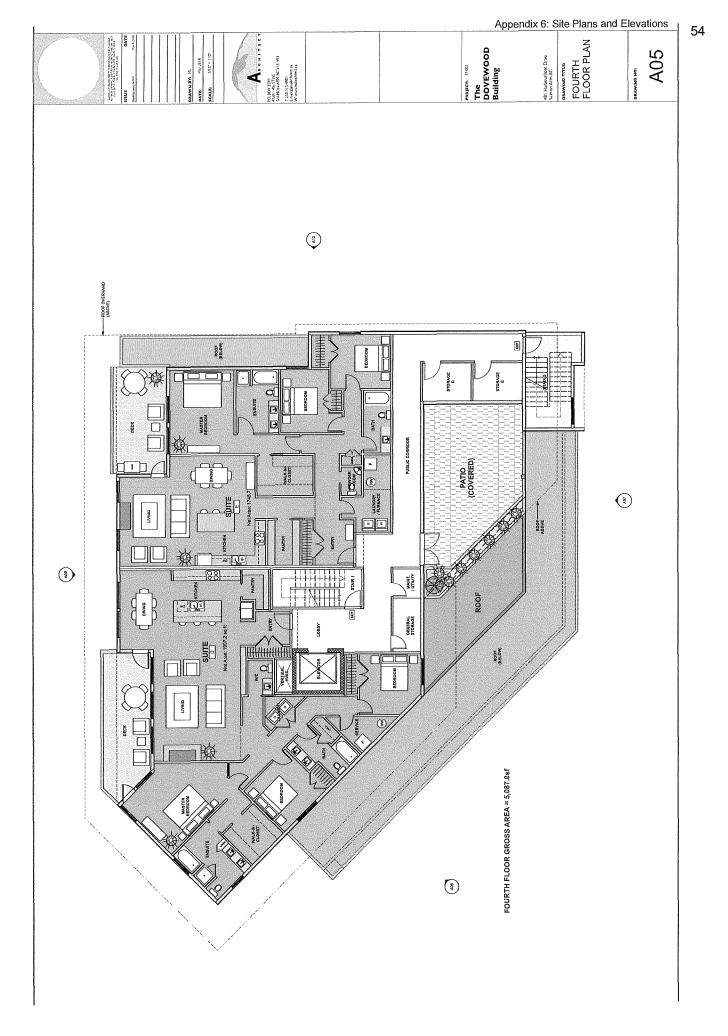


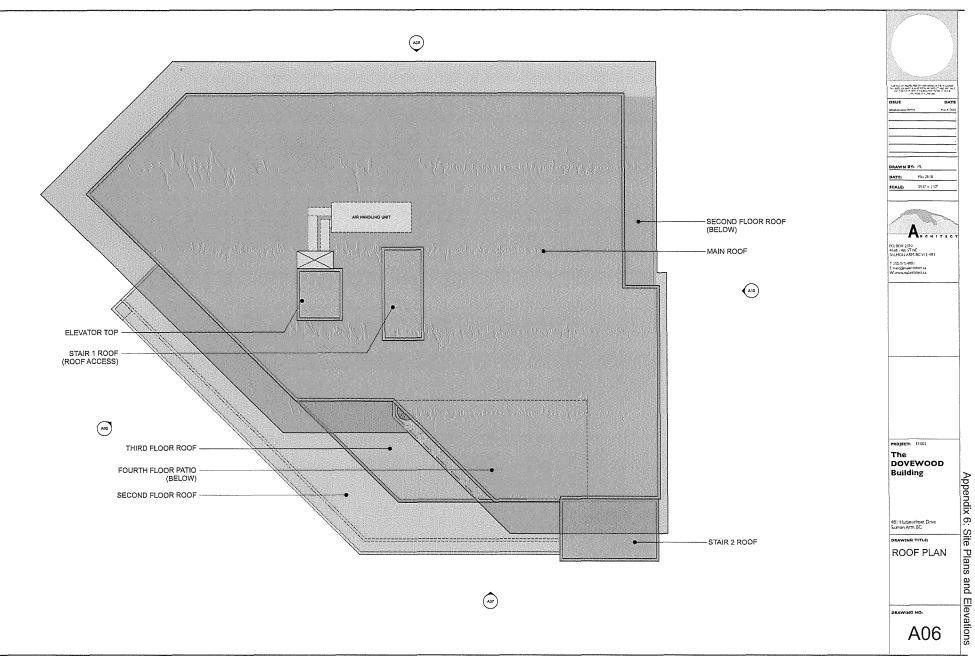


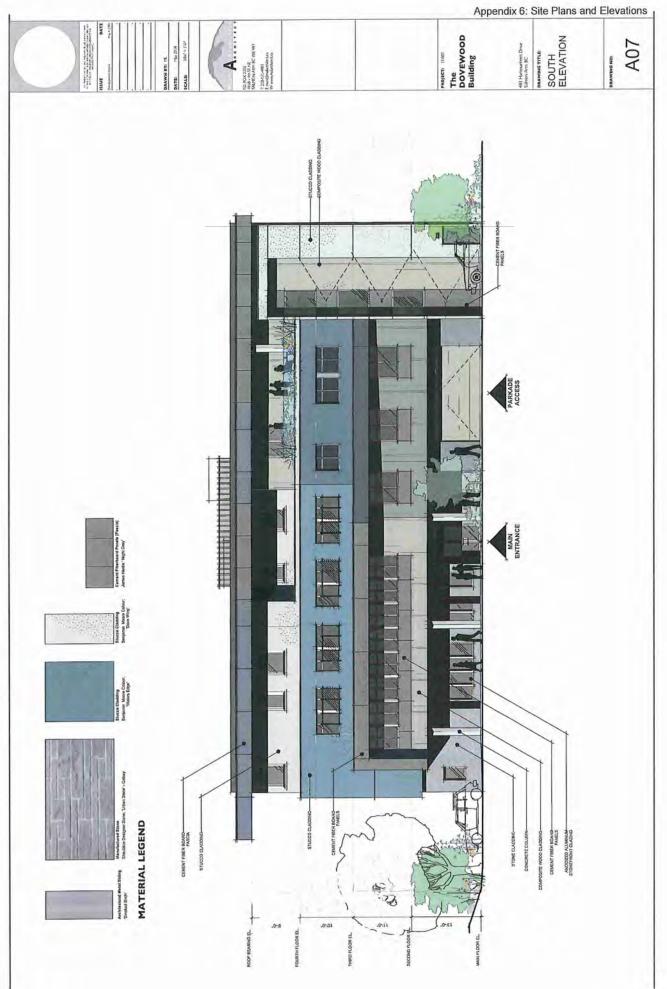






















May 04, 2018

To: City of Salmon Arm Development Services Department Box 40, 500 – 2nd Avenue N.E. Salmon Arm, BC, V1E 4N2

Re: Development Permit Application – 481 Harbourfront Drive - Design Rationale

The proposed development at the above noted address involves the construction of a 4-storey, mixed-use building with a total gross floor area of around 24,000sf. The first floor will include the main Lobby, plus commercial (office) space and 8 indoor parking stalls. The second and third floors will be entirely office use, and the fourth floor will contain two residential units overlooking Shuswap Lake (plus a south-facing patio amenity area). Overall, the project is consistent with the vision of the Official Community Plan and the Zoning, which encourages mixed-use developments of this kind.

During the first phase of the project, a feasibility study was undertaken. At this stage, the project team discovered that the restrictions inherent to the site meant that some creativity would be needed to overcome the challenges. Firstly, we worked through the details of the Riparian Area Regulation Report that was previously registered (and still valid) for the property. The Report specified a 6m SPEA from the top of the existing rip-rap slope, plus a 1.5 meter buffer (for building maintenance and access).

The other restriction was the shape of the property itself. With the site being narrow at the back (north), and flaring out towards a curving section of Harbourfront Drive, it was clear that a non-orthogonal design solution would be needed. The desire to develop the site to its 'highest and best use' meant literally building higher, and resulted in a 4-storey project (though not close to the 19m height maximum for this zone), with a forty-five degree angle use in plan to adapt to the lot geometry.

Parking - as is typical with larger developments - was also a challenge. The decision to include 3 floors of office space, along with the 2 residential units, yielded a requirement of 47 parking stalls (plus 2 loading stalls). Even with a relatively compact building footprint (which includes the 8 indoor stalls), we were only able accommodate 22 stalls on site. After exploring a few options of how to deal with the parking shortage (including a possible Variance Request), the Owner made the conscientious move to acquire a nearby property for the sole purpose of providing the required parking. The property, located at 650 Marine Park Drive, is across the street from the proposed building and has not proven (because of its adjacency to the CP Rail line) to be a suitable site for building. The formal link between the Harbourfront Drive building and the Marine Park Drive parking area will be formally enshrined via a legal covenant registered on both titles.

The general design approach for the building is intended to reflect both the natural setting and the urban fabric of this prime location. Earth-tone colours were chosen as a way to harmonize with the lakefront environment, evoking both the water and the flora along its edges. The material palette was selected to be durable and well-suited to the building typology, while still providing enough variation to satisfy the OCP guidelines and produce an interesting architectural result.

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The building form is essentially contemporary in character, fitting in with newer buildings like the CSRD and the Shoreline residential development, while respecting the more traditional nature of Lakeside Manor and the Prestige Inn. The incorporation of a flat roof design helps to keep the overall building height and visual impact to a minimum, while allowing for convenient location of screened mechanical equipment. Overhangs are provided – where practical – to offer some protection from southern sun, while ample windows are located on the north building elevation to take advantage of the remarkable views of Shuswap Lake.

Landscaping will be provided onsite to soften the effects of the parking / drive aisle area and the building itself. The planting specified for the SPEA zone meets the requirements of the RAR Report and is consistent with other improvements to the foreshore in this part of Salmon Arm.

The project team is very excited about moving on to the next phase of this development and we look forward to working with City Staff, Council, and members of the public towards a wonderful result.

Should you have any questions regarding the proposed development, please do not hesitate to contact me.

Yours very truly,

you Afd

Marc Lamerton, Architect AIBC B.A., M.Arch, LEED AP

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City of Salmon Arm Memorandum from the Engineering and Public Works Department

To: DATE:	Kevin Pearson, Director of Development Services 06 June 2018
PREPAERD BY:	Chris Moore, Engineering Assistant
OWNER:	1112031 BC Ltd., Box 2, Salmon Arm, BC, V1E 4N2
APPLICANT:	Exel Construction Ltd., Box 1086, Salmon Arm, BC, V1E 4N2
AGENT:	Rick Semenzin, Box 1086, Salmon Arm, BC, V1E 4P2
SUBJECT:	DEVELOPMENT PERMIT APPLICATION NO. DP-419
LEGAL:	Lot D, Section 14, Township 20, Range 10, W6M, KDYD, Plan KAP62328
CIVIC:	481 Harbourfront Drive NE

Further to your referral dated 15 May 2018 we provide the following servicing information. The following comments and servicing requirements are not conditions for Development Permit; however, these comments are provided as a courtesy in advance of any development proceeding to the next stages:

General:

- 1. Full municipal services are required as noted herein. Owner / Developer to comply fully with the requirements of the Subdivision and Development Services Bylaw No 4163. Notwithstanding the comments contained in this referral, it is the applicant's responsibility to ensure these standards are met.
- 2. Comments provided below reflect the best available information. Detailed engineering data, or other information not available at this time, may change the contents of these comments.
- 3. The proposed development shall be serviced with underground electrical and telecommunication wiring upon development.
- 4. Properties under the control and jurisdiction of the municipality shall be reinstated to City satisfaction.
- 5. Owner / Developer will be responsible for all costs incurred by the City of Salmon Arm during construction and inspections. This amount may be required prior to construction. Contact City Engineering Department for further clarification.
- 6. Erosion and Sediment Control measures may be required at time of construction. ESC plans to be approved by the City of Salmon Arm.
- 7. At the time of development the applicant will be required to submit for City review and approval a detailed site servicing / lot grading plan for all on-site (private) work. This plan will show such items as parking lot design, underground utility locations, pipe sizes, pipe elevations, pipe grades, catchbasin(s), control/containment of surface water, contours (as required), lot/corner elevations, impact on adjacent properties, etc.
- 8. For the off-site improvements at the time of building permit the applicant will be required to submit for City review and approval detailed engineered plans for all off-site construction work. These plans must be prepared by a qualified engineer. As a condition of building permit approval, the applicant will be required to deposit with the City funds equaling 125% of the estimated cost for all off-site construction work.

DEVELOPMENT PERMIT APPLICATION NO. DP-419 06 June 2018 Page 2

Roads / Access:

- 1. Harbourfront Drive NE, on the subject properties southern boundary, is designated as an Urban Local Road standard, requiring 20.0m road dedication (10.0m on either side of road centerline). Available records indicate that no additional road dedication is required (to be confirmed by a BCLS).
- 2. Harbourfront Drive NE is currently constructed to Local Road standard. One additional Street Light is required but no further upgrading is necessary. Owner / Developer is responsible for all associated costs.

Water:

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- 1. The subject property fronts a 250mm diameter Zone 1 watermain on Harbourfront Drive NE. No upgrades will be required at this time.
- 2. The property is to be serviced by a single metered water service connection (as per Specification Drawing No. W-11), adequately sized to satisfy the proposed use. Water meter will be supplied by the City at the time of building permit, at the Owner / Developer's cost. Owner / Developer is responsible for all associated costs.
- 3. Records indicate that the existing property is serviced by a service of unknown size from the 250mm diameter watermain on Harbourfront Drive NE. All existing inadequate / unused services must be abandoned at the main. Owner / Developer is responsible for all associated costs.
- 4. Fire protection requirements to be confirmed with the Building Department and Fire Department.

Sanitary:

- 1. The subject property fronts a 200mm diameter sanitary sewer on Harbourfront Drive NE. No upgrades will be required at this time.
- 2. The property to be serviced by a single sanitary service connection adequately sized (minimum 100mm diameter) to satisfy the servicing requirements of the development. Owner / Developer is responsible for all associated costs.
- 3. Records indicate that the existing property is serviced by a 100mm service from the sanitary sewer on Harbourfront Drive NE. All existing inadequate/unused services must be abandoned at the main. Owner / Developer is responsible for all associated costs.

DEVELOPMENT PERMIT APPLICATION NO. DP-419 06 June 2018 Page 3

Drainage:

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- 1. The subject property fronts a 525mm diameter storm sewer on Harbourfront Drive NE. No upgrades will be required at this time.
- 2. Records indicate that the existing property is serviced by a 250mm service from the storm sewer on Harbourfront Drive NE. All existing inadequate/unused services must be abandoned at the main. Owner / Developer is responsible for all associated costs.
- 3. An Integrated Stormwater Management Plan (ISMP) conforming to the requirements of the Subdivision and Development Servicing Bylaw No. 4163, Schedule B, Part 1, Section 7 shall be provided.
- 4. Where onsite disposal of stormwater is recommended by the ISMP, an "Alternative Stormwater System" shall be provided in accordance with Section 7.2.
- 5. Where discharge into the Municipal Stormwater Collection System is recommended by the ISMP, this shall be in accordance with Section 7.3. The proposed lot(s) shall be serviced (each) by a single storm service connection adequately sized (minimum 150mm) to satisfy the servicing requirements of the development. Owner / Developer's engineer may be required to prove that there is sufficient downstream capacity within the existing City Storm System to receive the proposed discharge from the development. All existing inadequate / unused services must be abandoned at the main. Owner / Developer is responsible for all associated costs.

Geotechnical:

1. A geotechnical report in accordance with the Engineering Departments Geotechnical Study Terms of Reference for: Category A (Building Foundation Design), is required

Chris Moore Engineering Assistant

Jenn Wilson P.Eng., LEED ® AP City Engineer

Design Review Panel - May 24, 2018 Meeting Minutes

Prior to the discussion of DP-419, panel members Marc Lamerton and Bill Laird excused themselves.

Paul Burrows was appointed as Acting Panel Chair.

Development Permit Application No. DP-419

The Applicants summarized the proposal, referring to the site plans and building elevations, providing an explanation of the rationale of building siting which is aligned with the street frontage. This proposal includes a modern design standard with high quality finishes aligned to some degree with recent development along Harbourfront. Secure under building parking is proposed, along with on site surface parking. To meet the parking requirements of the Zoning Bylaw, additional parking will be provided across Harbourfront on a nearby property.

Panel members discussed the proposal, noting the quality of the proposed overall design and building materials. Questions were addressed regarding the approach to parking, with the DRP noting that the neighbours sharing access will be directly affected and very interested in how the offsite parking lot functions. Potential future changes in the area were noted associated with the potential underpass and changes to the rail crossing at Marine Park Drive. The DRP is supportive of the proposal.

Panel Recommendation

THAT the application drawings under review for application DP-419 be supported as presented.

The meeting adjourned at 3:10 p.m.

Paul Burrows

Endorsed by Paul Burrows, Acting Panel Chair